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7 September 1960

MEMORANDUM FOR: IO/C/Plans

FROM: Chief, SR/3

SUBJECT: Proposed Termination of USEP Contracts with Small Voluntary Agencies

1. The 29 August 1960 memorandum from [] on the above subject has been discussed by all interested parties in SR Division. The memorandum acknowledges certain political and policy considerations which would militate against taking the proposed measures at this time, but these considerations are not, we think, within the peculiar province of CIA. Within that province, however, not less important, we believe, is the effect which the certain demise of one of the small voluntary agencies, AFRF, would have on the DRC resettlement effort in the German Station.

2. The expenditure of some [] per year in project ARMANTILLA enables our SR resettlement case officers in Frankfurt through contact with the chief of the AFRF Frankfurt office to resettle on the German economy or prepare for immigration to the U. S. anyone of interest to the Clandestine Services, but primarily defectors and ex-agents in a secure manner and with a minimum of delay. Particularly difficult or sensitive cases which we could otherwise handle only at great expense and the labor of several case officers have been turned over to AFRF with excellent results. If AFRF ceases to receive USEP support, CIA will either have to fund AFRF completely at an additional cost of perhaps some \$50,000 annually, or have to create an entirely new mechanism to do the same job, or have to handle resettlement cases directly at an expense of from \$3,000 to \$10,000 each.

3. In anticipation of the renewal of project ARMANTILLA, Frankfurt was asked to summarize what AFRF did exclusively for CIA

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cases in the period from 1 January 1959 through April 1960 and to comment upon its future usefulness under the new arrangement which will move USEP to Munich and OFC to Geneva. The following excerpts are taken from the answer dated 9 June 1960:

"AFRF has processed 52 resettlement cases. Of these 35 were integrated into the German economy and 24 cases (representing 36 people) were given assistance in securing visas to the United States. In these cases AFRF supplied Affidavits of Support, signed Operations Memorandum, and secured ICEM travel assistance. In some instances representatives from AFRF accompanied the individuals to the AMCONUM, Frankfurt and assisted in preparing documents required. Many of the individuals departed from areas other than Frankfurt, and AFRF gave assistance in transporting them to the point of ICEM flight departure. A number of these cases were met by an AFRF representative in New York, given help in clearing them through Immigration and Naturalization, securing hotel accommodations in New York, and arranging transportation to final destination.

"As to the 35 cases locally integrated, AFRF, along with the resettlement case officers, has given a great deal of time and supervision to the individuals while they are becoming acclimated to the economy. This attention and supervision includes arrangements for language lessons, job placement, housing, purchase of clothing, medical and dental services, police registration and subsistence until the first paycheck is received. In most cases constant consultation is necessary. This means that the resettlement case officers and the AFRF representative are in almost daily contact. Many of the ERC resettlement cases have only a basic knowledge of the German language, which makes it difficult to place them in jobs. In some instances it was necessary for AFRF to secure three or four jobs for an individual before satisfaction was reached on the part of the employer and the individual.

"Of the 24 cases processed for U. S. immigration, 11 were Polish, 2 Russian, 1 Lithuanian, 5 Czech, 1 Hungarian,

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1 Rumanian, and 2 Bulgarian. Of the 35 local integrations, 21 were Russian, 2 Hungarian, 1 East German, 5 Polish, 3 Korean, 2 Chinese, and 1 Bulgarian.

"AFRF handled 12 Soviet defectors, and these are worthy of special note. The fact that a number of these cases re-defected should in no way reflect upon the services of AFRF, for the entire organization's staff (including the secretary) went out of its way to effectively resettle these people. Excessive amounts of time, effort, and money were expended by AFRF and the resettlement case officers to help these individuals become Western-orientated and happily resettled. DRC Resettlement is of the opinion that without AFRF's assistance those who have remained in the West would most likely have redefected.

"Three special cases would have been difficult to handle without the services of AFRF. AFRF had ANTONOVICH, a Soviet defector of unstable personality and possibly KIS-connected, on its hands for a period of almost one month with practically 24-hour supervision. In the case of DS-838, AFRF made complete arrangements for his visa and departure from Germany (providing an AFRF counselor as an escort to his destination), arranged for his enrollment in a foreign school, provided living quarters in the city, and is being utilized as the monthly subsistence channel. Finally, at the request of Chief, FOE/SAT, assistance was rendered in the case of the son of HEDIAL. AFRF went out of its way to assist the individual to become a human being.

"It is hoped that the above report indicates DRC's interest in and use of AFRF and the value that organization has been to the resettlement efforts. With the transfer of USRP to Munich and the proposed transfer of OFC to Geneva, it is felt that AFRF will play even a greater role in the resettlement of DS cases and also ex-agent types. We visualize even greater dependence upon the organization's facilities and special fund for the ex-agent resettlements."

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4. In view of the foregoing, it is recommended that every effort be made to induce USEP to retain its contract with AFRF, even in the event that other small voluntary agencies are terminated.

T Chief, SR/3 J

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